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Volume XXIX, No. 5

REGISTER

THE NEWSLETTER OF THE COALITION FOR ADEQUATE SCHOOL HOUSING

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James C. Enochs High School

See page 14 for details



Message From The Chair



Ted E. Rozzi, C.A.S.H. Chair


State Allocation Board Approves 6% SFP Grant Increase

In my last Message from the Chair, I informed you that C.A.S.H. continues to focus on one of the bedrock issues for our organization – an increase in the New Construction grant that will move state funding closer to the actual cost of building schools.

Specifically, I mentioned that C.A.S.H. was successful in its efforts to include a provision to increase SFP grants through two provisions within Proposition 1D. The first was the 7%, 7% and 4% increase for elementary, middle and high school new construction projects. The second provision was the “up to 6% increase” provided by SAB action after January 1, 2008. C.A.S.H. has been working to realize this anticipated grant increase through the regulatory process and has conducted a study to determine the actual cost of building schools. The study examines projects that have reused plans

and has demonstrated significant cost increases over time. C.A.S.H. shared the study with the SAB on February 27, 2008.

I am pleased to inform you that on May 28, 2008, the Office of Public School Construction (OPSC) proposed and the State Allocation Board (SAB) approved a 6% increase to the new construction per pupil grant, retroactive to January 2008. Although we believe that there is much more work to be done to ensure that districts have access to adequate funding to build complete schools, we recognize that this approval represents a significant victory for school districts and the C.A.S.H. organization.

Finally, in a year that struggled to provide good news for schools, we are pleased to be able to share the positive action by both OPSC and the SAB with you. C.A.S.H. would like to thank all of our members who participated in this successful effort led by C.A.S.H. Chief Lobbyist Dr. Tom Duffy, as well as our state partners, the Office of Public School Construction and the State Allocation Board. Through our combined and continued efforts, our students will have access to the kind of instructional spaces to adequately support a high achievement environment. 



REGISTER

Volume XXIX, Number 5
May 2008

© 2008 The Coalition for Adequate School Housing

ISSN: 1081-9088

Publisher: Coalition for Adequate School Housing • Editor: Greg Golik

The *CASH Register* is published eleven times a year (January through November) by the Coalition for Adequate School Housing (C.A.S.H.) and distributed to C.A.S.H. members. Over 1,000 rapidly growing school districts, county offices of education, architects, attorneys, bond counsel, financial institutions, developers, contractors, consultants, inspectors, licensed professionals, manufacturers of portable classrooms, maintenance suppliers and others who are concerned about school construction issues hold C.A.S.H. memberships.

The *CASH Register* solicits articles on school facility-related topics from the membership. If you are interested in submitting an article, please send it or a letter of inquiry to: Editor, *CASH Register* editorial office, 1130 K Street - Suite 210, Sacramento, CA 95814. Sorry, we are unable to return or acknowledge unpublished manuscripts. The views expressed herein are those of the authors and not necessarily those of the Coalition for Adequate School Housing, its board, staff or general membership.

Thank You

Contributors to the Statewide Bond Campaign

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Visit the C.A.S.H. website at www.cashnet.org to see an updated list of contributors throughout the fundraising effort and get a copy of the contribution form.

Spring Conference Update

The C.A.S.H. Spring Conference and Pre-Conference Workshop was held May 12-14 at the Westin Gaslamp Quarter in San Diego.

The Pre-Conference Workshop titled "Protecting and Maximizing Your Assets" covered topics such as sale of lease and surplus property, Routine Restricted Maintenance Account, parcel taxes and local GO bonds, lease revenue and non-use penalties, negotiated developer fees and key legal issues. This workshop was well received and the feedback from attendees was positive. We thank the following presenters for their time and dedication to making this workshop a success:

- Janet Dixon, Riverside Unified School District
- Kathleen Moore, CDE/School Facilities Planning Division

- Joe Dixon, Santa Ana Unified School District
- Janet Mueller, Miller Brown & Dannis
- Dan Santo, California Financial Services
- Ted Dutton, School Facility Advisors
- Jerry Behrens, Lozano Smith

The Spring Conference kicked off with welcome and opening remarks from Ted Rozzi, C.A.S.H. Chair. Ted thanked everyone for being in attendance and gave a special thanks to the school district and county office personnel in attendance. He thanked the many associate member sponsors for their support (see list on page 8). He noted that applications for the third cohort of the C.A.S.H. School Facilities

Leadership Academy (CSFLA) were in the packets. He also mentioned that there would be an informational roundtable on the CSFLA later in the afternoon.

Ted then called Bill Savidge, C.A.S.H. Vice Chair, to the podium to moderate the opening session. Bill introduced the presenters and kept the session moving along and on time. The following state agency presenters were on hand to deliver updates for their respective agencies:

- Carol Shellenberger, Office of Public School Construction
- Kathleen Moore, CDE/School Facilities Planning Division
- David Thorman, Division of the State Architect
- Hamid Saebfar, Department of Toxic Substances Control



Double Diamond Contributors (l to r) Kenneth Holman, Stone & Youngberg; Kathy Virtue, Virco Mfg.; Mike Willis, California Financial Services; Lisa Ryker, WLC Architects; Ron Pregmon, WLC Architects; Mary Morris, HMC Architects; Ian Padilla, Murdoch Walrath & Holmes; Jim Kisel, LPA, Inc.; John Nichols, HMC Architects; Glynn Hoekstra, Barnhart, Inc.; June Lindsey, Ruhnu, Ruhnu, Clarke; Susan Ryan, NTD Architecture; Richard Nowicki, NTD Architecture



C.A.S.H. Chair Ted Rozzi, Corona-Norco USD, and Guest Speaker Nancy Sidhu, Los Angeles Economic Development Corp.

We thank these presenters for taking time from their busy schedules to present at this conference.

After the State Agency updates, members of the C.A.S.H. Legislative Advisory Committee and staff gave updates on current legislation and regulatory issues. We would like to thank Laura Knauss of Lionakis and Mark Geyer of Dry Creek Jt. Elem. SD, both members of the Legislative Advisory Committee, who gave updates on C.A.S.H. legislation.

During lunch, we once again heard from Nancy Sidhu of the Los Angeles Economic Development Corporation who gave her usual great presentation on the economic forecast for California. Also during lunch Ted Rozzi thanked the Double Diamond Sponsors for the next statewide school bond.

After lunch, Bob Blattner, CSFLA Director, led a roundtable that outlined the curriculum and program for the Academy. Also on hand were the

Continued on page 8



Patrick Gunn, Atkinson, Andleson, Loya Ruud and Romo, and Eric Hall, Eric Hall & Associates



(l to r) Ron Kuehl, Neff Construction, Inc.; Don Lussier, Corona-Norco USD; David Orbach, Orbach, Huff & Suarez; Jim DiCamillo, WLC Architects



(l to r) Fred Yeager, CDE/School Facilities Planning Division; Kathleen Moore, CDE/School Facilities Planning Division; Bill Savidge, West Contra Costa USD; Carol Shellenberger, Office of Public School Construction

Governor Releases May Revision

Overview

- On Tuesday, May 12, Governor Schwarzenegger released his 2008 May Revision for both the 2007-08 current year State Budget and 2008-09 State Budget. The May Revision contains both good news and bad news for schools.
- First the bad news. Because of the anticipated reduction in General Fund revenues for 2008-09, the anticipated Proposition 98 guarantee is reduced significantly from the amount anticipated in the original budget presentation.

- The good news is that the Governor proposes to fully fund the lower guarantee. The lower guarantee means school district revenue limits will be able to be level funded between 2007-08 and 2008-09 without an increase in the Cost-of-Living Adjustment (COLA). The Governor anticipates saving \$4 billion from schools compared to full funding the COLA for all revenue limit and categorical programs. Specifically, the COLA has increased from 4.94% in the budget as introduced to 5.66%; however, the

Governor is not proposing to fund the COLA.

- One of the challenges posed by the Governor's May Revision will be to specify where any new Proposition 98 guarantee funds would be allocated in 2008-09, if the state economy performs better than expected.
- The education community will be looking at fully funding the COLA for both revenue limits and categoricals and restoring any categorical aid cuts as the first call on any new Proposition 98 revenues.
- Once again Governor Schwarzenegger is proposing to use the State Lottery funds as a source for revenue bonds that the state would use to meet budget year obligations and create a \$10 billion rainy day reserve. Any action allowing the use of lottery funds for the state General Fund would have to go before the voters and be approved by the voters to be part of the budget balancing proposal. The issue that will be facing the Legislature, the Governor and the education community is: How do you count, the budget balancing money in 2008 -09 for a proposition that will be on the ballot in November? The Governor is proposing that if the lottery proposal fails, sales tax will increase by one percentage point from the current 7.75% general rate to an 8.75% general rate. However, contingent upon a November vote on changing the lottery, sales tax could not be levied until after November. In that case, it might not generate the dollar level anticipated by the Administration.

Summary to Significant May Revision Changes

- Full funds the Proposition 98 minimum guarantee – which does not fund COLAs



- No cut in revenue limits between 2007-08 and 2008-09
- Home-to-school and special education transportation (\$592.9 million) funded from the Public Transportation Account
- Reduce state deferred maintenance funding by \$222.6 million to \$39.6 million reserved for deferred maintenance hardship. Suspend the district match requirement
- Additional Flexibility Options
- Reduce reserve requirements for purposes of determining “Negative” and “Qualified” budget status
- Authorize districts to increase apportionments sufficient to ensure a 2 percent increase from restricted categorical sources
- Reduce the required 3 percent annual contribution to the districts’ restricted reserve for routine maintenance to 2 percent
- Increase current percentage caps on district transfer authority for AB 825 categorical block grants from 15/20 percent to 20/25 percent
- Eliminate the local match requirement under the Deferred Maintenance Program
- Allow districts to move state categorical program carryover or reserve funds from any prior year and from any program to the district’s unrestricted general fund, excluding those funds prohibited under federal or state law

Special Education

- \$234.1 million for special education
- \$189.2 million to restore cut proposed in January Budget
- Backfill reduced property tax
- Fund increased estimated ADA
- No COLA

STRS Benefit

- Increases STRS Purchasing Power Protection to 85 percent from the 80 percent proposed in January

Focus on School Facility Issues

- The Governor’s May Revision contains proposals to reduce funding for the Deferred Maintenance Program and ‘flexibility’ proposals that will result in less funding to maintain schools. Essentially, the Governor’s May Revision for 2008 “reauthorizes the flexibility provisions that were adopted in 2003-04 to provide greater flexibility for school districts to cope with a constrained budget environment” Specifically, the Governor’s Budget May Revision proposes to use the Deferred Maintenance to fund unanticipated increased enrollment growth
- As you know, C.A.S.H. has opposed legislation and budget flexibility proposals that would result in reduced funding to maintain schools consistent with C.A.S.H.’s long-standing commitment to maintaining the firewall between capital outlay and operational funding. Although C.A.S.H. was successful in highlighting the importance of sufficient maintenance funding to protect the State’s significant investment in school facilities during the legislative and budget committee deliberations, the significance of the budget of deficit has resulted in the Governor including flexibility proposals in his May Revision. The following is a summary of the parts of the May Revision with implications for school facilities and maintenance:

Average Daily Attendance

- While the May Revision continues to expect enrollment decline, the decline is expected to be less than previously estimated. The May Revision predicts a 2007-08 decline of 6,400 ADA (compared to a decrease of 30,400 predicated in January) and a 2008-09 decline of 31,000 ADA (compared to a January decline estimate of 54,000.)

Flexibility Options

- Reduces the required 3 percent annual contribution to the districts’ restricted reserve for routine maintenance to 2 percent, and eliminates the local match requirement under the Deferred Maintenance Program.


Deferred Maintenance Program (DMP)

- Proposes to shift \$222.6 million Proposition 98 General Fund from the DMP as part of fully restoring the reduction proposed to Special Education. This leaves \$39.6 million in the DMP which is proposed to be reserved for hardship projects.

Williams Emergency Repair Program (ERP)

- Provides \$100 million for the ERP account.

Surplus Relocatable Classroom Program Funds

- The \$14 million currently in the program will be transferred to the General Fund. 

– Ian Padilla

Spring Conference Update

Continued from page 5


following presenters:

- Lettie Boggs, Colbi Technologies
- Eric Hall, Eric Hall & Associates
- Bill Savidge, West Contra Costa USD
- Joanne Branch, San Diego County Office of Education (1st cohort)
- Joe Dixon, Santa Ana USD (2nd cohort)
- Sharon Dobbins, Cajon Valley Un. SD (2nd cohort)
- Tom Rizzuti, Anaheim City SD (2nd cohort)
- Kathleen Moore, CDE/School Facilities Planning Division
- Mamie Starr, San Joaquin County Office of Education
- Jim Bush, School Site Solutions, Inc.
- John Messick, Sundt Construction (2nd cohort)

The afternoon breakouts focused on Bid Documents and Public Works Contracts. Attendees were able to attend each one-hour breakout session, as each one was repeated. Feedback from the attendees was very positive on these breakouts. We thank the following breakout session presenters:

- Laura Knauss, Lionakis
- Linda Sweaney, School Facility Advisors
- Eric Hall, Eric Hall & Associates
- Patrick Gunn, Atkinson Andelson Loya Ruud & Romo

On Wednesday morning, the session focused on School Construction 101/201. This popular session was updated with current information and gave attendees real-life examples and useful outcomes that practitioners deal with on a daily basis in the world of school facilities construction.

For copies of the handouts from the Spring Conference and Pre-Conference Workshop, please visit the C.A.S.H. website at www.cashnet.org and go to the News & Events – Meeting Conferences and Workshops section. 

– C.A.S.H. Staff

Thank You

C.A.S.H. 2008 Spring Conference Sponsors

- ATI Architects and Engineers
- Barnhart, Inc.
- Bunton Clifford Associates (BCA)
- California Financial Services
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- MTGL Testing Laboratories
- MVE Institutional, Inc.
- NTD Architecture
- PreFast Buildings
- Stone & Youngberg, LLC
- Vanir Construction Management, Inc.
- WLC Architects, Inc.

C.A.S.H. School Facilities Leadership Academy – Where Are They Now?

Who: Joanne Branch, Cohort 1

Where you were: “School Facilities Planning Specialist”

Where you are: “School Facilities Planning Coordinator.”

Biggest new challenge: “Taking on challenges with less top-level support and guidance. I really rely on my colleagues more than ever and couldn’t be successful in this new job without the new connections I made in the Academy.”


Biggest relief to have off your plate: Since they haven’t backfilled my old position, I’ve got both jobs now, so no relief, but soon!

Best thing about the new position: “More Money, More Fun, More Autonomy.”

Special JLM Lifetime Achievement Awards Presentation to Constantine "Connie" Baranoff

At the May 6 Board of Education Meeting of the Elk Grove USD, Kathleen Moore, one of our esteemed past chairs, again presented Constantine Baranoff with the James L. Murdoch Lifetime Achievement Award. During her presentation, she spoke of Connie's commitment and passion over the last 40 years to the funding, design construction and maintenance of education facilities. She also spoke of his integrity, creativity and vision that made him such a special mentor to her.

To support Kathleen, also in attendance were past C.A.S.H. Chairs Dave Doomey, Tom Duffy (also C.A.S.H. Legislative Director), Kelvin Lee, and Mamie Starr. Greg Golik, Operations Director for C.A.S.H., was also in attendance.

This was a very special evening for Connie, as he was bestowed this honor in front of his school board, superintendent and the citizens of Elk Grove USD. Connie will retire as the Associate Superintendent of Facilities and Planning for the Elk Grove Unified School District as of June 30. 

– C.A.S.H. Staff



(back row l to r) Kelvin Lee, Dry Creek Dry Creek Jt. Elem. SD (retired); Tom Duffy, C.A.S.H.; Dave Doomey, Dave Doomey & Associates; Greg Golik, C.A.S.H. (Front row l to r) Steven M. Ladd, Ed.D., Elk Grove USD; Mamie Starr, San Joaquin COE; Constantine Baranoff, Elk Grove USD; Kathleen Moore, CDE/School Facilities Planning Division


Legislative Analyst Releases Analysis of Governor's May Revision

The Legislative Analyst's Office (LAO) has released their analysis of the Governor's May Revision. While generally concurring with the revenue and expenditure provisions contained in the May Revision, the Analyst recommends rejection of the Governor's proposal regarding bonding the State Lottery.

Regarding Proposition 98, the LAO continues to recommend a mid-year reduction to the absolute Proposition 98 minimum, but make the reduction

by further using Public Transportation Account funds and recovering unexpended before-and-after school (Proposition 49) funds as the primary means to reduce the current year guarantee. The LAO then proposes a number of other changes for the budget year, including deferring the Quality Education Investment Act and the state mandate reimbursement funding from the settle-up account. The main outline of the Analyst's proposals is the same as presented in February.

Starting this week and continuing through next week, the Senate and Assembly Budget Subcommittees will be hearing the May Revision issues before finishing their work by May 30th.

Visit the Legislative Analyst's Office website at http://www.lao.ca.gov/2008/bud/may_revise/may_revise_051908.pdf for their analysis. 

– Dave Walrath

May 28 State Allocation Board Meeting Notes

Executive Officer's Report

1. The CTE regulations were approved by the Office of Administrative Law (OAL) and are effective April 29, 2008.
2. The Seismic Retrofit regulations were approved by OAL and are effective April 30, 2008. The SAB has set aside \$199.5 million from the Prop 1D New Construction funding for Seismic Retrofit funding pursuant to Proposition 1D.
3. OPSC expects to bring the proposed AB 1014 (alternative enrollment projection methodologies) regulations to the June 25 SAB.
4. At the May 28 SAB meeting, the SAB apportioned the full \$500 million in preliminary apportionments for the Charter School Facility Program.
5. There's still \$9.5 million in Joint Use funding available. The funding application deadline to OPSC is May 30. Requests for Joint Use funding will be taken to the July 23, 2008 SAB meeting.

Dave Walrath addressed the SAB and complimented OPSC for processing such a large amount of funding applications for the May SAB. OPSC stated that \$900 million was allocated at the May SAB.

Bruce McDaniel, Superintendent of Lennox School District, addressed the SAB regarding a catch 22 problem that financial hardship districts have applying for Overcrowding Relief Grant (ORG) Funding. The SAB acknowledged that current regulations inadvertently prevent a Financial Hardship district from receiving ORG funding if the project involves eminent domain with an unwilling seller because the ORG program does not allow advance site funding and a financial hardship

district can have no resources to acquire the site. The SAB directed staff to work with Lennox to resolve the issue before the ORG funding deadline of July 31.

Status of Funds

Approximately \$1.44 billion remains in new construction funding, \$2.5 billion remains in modernization funding, and \$85 million remains in ERP funding. The Governor's proposed budget for the 2008/2009 fiscal year would add \$100 million to the ERP funding. OPSC stated that they have \$440 million in ERP applications on their workload list.

Financial Needs of the State Relocatable Classroom Program

OPSC proposed transferring \$16.5 million in excess 2007-2008 FY revenue from this program to the State General Fund. On a split 6 to 4 vote, the SAB approved the transfer. Members Margett, Girard, Simitian, and Fuller voted not to transfer the funds because they said bond funds should remain in the SFP program to be true to the voters who approved the bond.

NOTE: Adequacy of New Construction Grants

As stated in the "Message from the Chair," OPSC proposed, and the SAB approved, a 6% (the maximum allowed by law) increase to the new construction per pupil grant, retroactive to January 2008.

C.A.S.H. chair, Ted Rozzi, and others thanked the SAB for approving the 6% increase.

Site Sale

The SAB approved a change to SFP regulation 1700 regarding the definition of "Ongoing Expenditures." The regulation will be changed to state that, if the SAB approves, a single and one-time payment toward reducing the

district's existing unfunded liability for post-employment benefits other than pensions will be considered a one-time expenditure if the unfunded liability was incurred prior to January 1, 2007. The unfunded liability was determined using actuarial measurement methods as defined in GASB 45, and the payment is consistent with a plan made by the district according to the provisions of AB 1802 and SB 1131 or a similar plan adopted by the district's governing board. The district would still be subject to the ten-year prohibition from participating in any State-funded facilities program.

The OPSC write-up acknowledged that the Imp Committee expressed opposition to the proposed regulation because it allowed the transfer of capital funds to an operational expense.


Financial Hardship (FH)

OPSC recommended several changes to the FH regulations in response to concerns raised by the SAB at previous meetings. C.A.S.H. and others testified that the proposed regulation changes went beyond what the SAB requested staff to bring to the May SAB meeting, and practitioners and the Imp Committee did not have sufficient time to analyze and discuss the proposed changes.

The chair stated that the main issue she wanted resolved was how to treat apportioned state grants when determining accrued revenues and encumbrances.

The SAB did not take action on the item and directed staff to take the issues back to the Imp Committee. The chair requested that at least the state apportionment issue be brought back to the June SAB meeting, and the staff and the Imp Committee continue to work on the larger issues and bring them back to the July SAB meeting.

The regular SAB meeting adjourned at 6:30 p.m. and the board went into Executive Session.

The next SAB meeting will be June 25, 2008. 

Legislative Advisory Committee Seeking Nominations

The C.A.S.H. Board of Directors Nominating Committee is now accepting nominations for the Legislative Advisory Committee. The Committee has openings for four (4) members (public).

The Board Policy for the Legislative Advisory Committee states that the C.A.S.H. Board of Directors Nominating Committee shall solicit names from the general C.A.S.H. membership and present a slate of candidates to the C.A.S.H. Board of Directors.

Nominees must possess the following qualifications:

- LEA is a member of C.A.S.H. in good standing;
- Nominee is involved in school facility planning and/or management; and
- Nominee attends C.A.S.H.

meetings, conferences and workshops on a regular basis.

Legislative Advisory Committee members serve a two-year term with an opportunity to extend their service by an additional two years. Committee member terms begin on September 1 and end on August 31.

C.A.S.H. makes every effort to keep a balance on the Legislative Advisory Committee, reflecting different geographical locations, private and public sector interests, and other related factors.

Letters of interest or nomination should include the following:

- Name, position, address and phone number of the candidate;
- Nominee's experience and background in school facility planning or management;

- Any involvement in C.A.S.H. conferences, committees and activities; and
- Reasons this individual would make a good committee member and what contributions this candidate would make to C.A.S.H.

If you are a member of C.A.S.H. and are interested in serving on the Legislative Advisory Committee or know someone who would make an excellent candidate for this Committee, please forward the requested information to:

Pamela Johnson
C.A.S.H. Nominating Committee
1130 K Street, Suite 210
Sacramento, CA 95814
Attention: Cheryl MacKelvie

Filing Deadline: Friday, June 20, 2008 

C.A.S.H. School Facilities Leadership Academy


C.A.S.H. is accepting applications through June 20, 2008 for its 3rd Cohort of the School Facilities Leadership Academy. With the success of the inaugural class that graduated in June of 2007 and the second cohort making its way to graduation in June of 2008, we are excited about this continued endeavor.

In these tough economic times, it is more essential than ever to ensure the cost-effectiveness of facilities construction and maintenance. The C.A.S.H. School Facilities Leadership Academy emphasizes throughout its curriculum practical solutions for doing more with less.

Here are the words of one satisfied superintendent:

"The Montebello Unified School District profits daily from the increased capacity of our employees who have participated in the first two years of the Facilities Leadership Academy. Particularly during these difficult budget times, school districts are challenged to operate every facet of their facilities programs with utmost efficiency. The Academy develops leaders who have the expertise to meet this challenge, and I recommend the Academy program without reservation."

– Edward Velasquez, Superintendent, Montebello Unified School District

If you wish to apply for the Academy or have questions, please contact Gretchen Kocinsky at the C.A.S.H. office at (916) 448-8577 or by email at gkocinsky@m-w-h.com. 

May 2008 SAB Implementation Committee Notes

The May 16 SAB Implementation Committee agenda had two items:

1. Discussion of proposed changes to enrollment projection methods pursuant to AB 1014
2. Discussion of proposed regulatory amendments to the Financial Hardship Program

In the absence of an Assistant Executive Officer, the OPSC Executive Officer, Rob Cook, chaired the committee.

The committee took up AB 1014 first, since staff indicated that it wanted to take the proposed regulations implementing AB 1014 to the June SAB meeting so they could be in effect for the October 2008 CBEDS. In addition to the regularly scheduled June 6 SAB Implementation Committee, a mid-June meeting will also be held on June 16.

AB 1014

There were seven areas listed for discussion at the May 16 meeting.

1. Reporting Options
 - a. OPSC stated that school districts will have the option of using the current cohort survival enrollment projection system or alternative weighting mechanisms.
 - b. The alternative methodology will consider three different weighting methods developed by OPSC. If the district chooses to consider another weighting method beyond the three standard ones, the district must demonstrate that the method provides a more accurate projection than the three standard methods.

- c. The three standard methods are a cohort weighting of 1-1-1, 1-2-3 (current cohort weighting method), or 3-2-1.
2. Anomalies in enrollment trends
 - a. OPSC proposed using an approach similar to the current SFP regulations that allow school districts with less than 300 pupils to report the previous five-year average for any grade level for any year when the enrollment for that grade level has decreased by more than 50 percent from the previous year. Any district that experiences a certain amount of enrollment decline for one or two school years due to a one-time event beyond the control of the district would be allowed to make an adjustment. Staff is still analyzing the parameters and requirements for this option.
3. Birth numbers vs. birth rates for supplementing Kindergarten (K) and first grade projection
 - a. OPSC states that a birth rate is widely defined as the number of births per 1,000 people.
 - b. OPSC states that although some districts utilize birth numbers for local projections, they may result in more inaccurate projections.
 - c. Districts stated that their birth counts are very accurate in predicting the number of students entering K five years later and requested that OPSC reconsider its position and allow school districts to use birth counts.

4. Zip Code level data used to examine changes in birth rates
 - a. OPSC proposed using county level data for birth rate augmentation.
5. Birth rate adjustment based on school district birth rate rather than county birth rate
 - a. OPSC stated that the most reliable and readily available birth rate data are the county level birth rates reported by the State Department of Health Services (currently called the Department of Public Health).
 - b. See 3, C above. Committee members and the audience requested that OPSC review alternatives to the birth rate collected by the Department of Public Health.
6. Birth rate augmentation for first grade projections
 - a. OPSC stated that it is more difficult to identify pupils that enter the system in first grade rather than in K and are seeking input from the stakeholders.
 - b. Committee members and the audience stated that looking at the rate of students entering the system for the first time in first grade may be more accurate than looking at the raw numbers.
7. Pupil reporting by residence
 - a. AB 1014 allows for High School Attendance Area (HSAA) reporting based on residence. OPSC is seeking input from stakeholders on this issue.
 - b. Districts stated that they have student tracking systems that might be used for this purpose.

As stated above, discussion on the AB 1014 proposed regulations will continue at the regularly scheduled June 6 Implementation Committee and

probably will be continued at the June 16 special Implementation Committee meeting.

Financial Hardship Proposed Regulations

OPSC proposed several changes to the Financial Hardship Program (FHP) regulations, stating that the SAB directed it to make substantial changes and bring them back to the May SAB meeting. C.A.S.H. representative Bill Savidge and several others stated that the OPSC proposed regulation changes went far beyond what the SAB requested, and there was not enough time before the May SAB meeting to properly discuss the broad, sweeping changes. The C.A.S.H. representative read an excerpt from the transcript of the April SAB meeting stating that the SAB chair directed staff to return in May with “clarification for future financial hardship applications what needs to be counted as of the day of the application,” and “when the clock starts, when it stops, and what we can receive at the time.”

Instead of clarifying what the current regulations say about the two specific issues raised by the SAB (when the clock starts and stops and what is included), the OPSC write-up proposed the following major regulation changes:

1. Extend the approval period from 6 months to 12 months and require quarterly reporting that includes revenues and expenditures. The Implementation Committee members and audience pointed out that, in essence, the proposal instituted a continuous local match period and eliminated the current three-year window.
2. Require districts to maintain a sub-fund account for each SAB SFP project within Fund 35 for all revenues and expenditures,

including SFP grants and district contributions.

3. Allow encumbrances and expenditures only for constructing or modernizing classrooms and minimum essential school facilities (MEF’s). COE’s would be allowed to build or expand an existing administrative facility if “the need to build or expand is demonstrated to the satisfaction of the OPSC.”
4. Districts must validate that expenditures are liquidating allowed encumbrances, and if there are no expenditures against an encumbrance within the 12-month period, the encumbrance is disallowed and considered as available district contribution.
5. Districts would be required to develop and execute a financial plan to reduce or eliminate the need for FH status and maintain fiscal stability. Only the portion of indebtedness for constructing or modernizing classrooms and MEF’s would count toward the 60% bonded indebtedness test.
6. All FH savings must be returned when the final expenditure report (Form 50-06) is due.
7. Districts with less than 2500 ADA would have a maximum contribution from non-bond funds that did not exceed the minimum reserve balance for economic uncertainty during the 12-month FH status.
8. OPSC would implement a two-tiered review process. The first tier review would determine whether the district is eligible for FH status, and the second tier review would determine the amount of district contribution.

The Implementation Committee and audience had many questions and concerns about the proposed changes to the current regulations. The Executive

Officer stated that the FHP has real problems and issues with equity and integrity. Several Implementation Committee members reiterated that the proposed regulations OPSC is trying to take to the May SAB meeting go beyond what they think the SAB directed staff to do, and while they need to be discussed, there just isn’t sufficient time to properly discuss all of the issues before the May SAB meeting. Implementation Committee members suggested that between now and the May 28 SAB meeting, OPSC should focus only on the two issues the SAB requested staff to clarify in the current regulations. Implementation Committee members suggested that a working group, including practitioners, be established to work with OPSC on the broader FHP program issues which could be taken to the SAB at a later date.

The Executive Officer stated that he would check with the SAB chair about bringing a more “limited set of regulations” to the May SAB. If the full set of broad regulations changes is not taken to the May SAB meeting, the Executive Officer requested a firm commitment from the Implementation Committee to work on the larger problems raised by OPSC, with the goal of taking the larger issues to the July or August SAB meeting. He also stated that he would like to have a working group that includes practitioners. The Executive Officer stated that if the decision were to take a more limited set of regulations to the May 28 SAB meeting, the staff proposal being taken to the SAB in May would be circulated to the Implementation Committee members before the SAB meeting.

The next regularly scheduled Implementation Committee meeting will be June 6, with a mid-June special meeting on June 16th. 

– C.A.S.H. Staff



James C. Enochs High School

Modesto City Schools, Modesto, CA

The vision statement of James C. Enochs High School states: “we envision a learning community that challenges and nurtures students by fostering a sense of shared mission and engaging them in a rigorous, coherent, standards-based curriculum.”

This “learning community” consists of a state-of-the-art high school that was completed in the summer of 2006. The school was honored with an Award of Merit for Excellence in Design and Execution by the American Institute of Architects, San Joaquin Chapter. Darden Architects, Inc. of Fresno was the architect for the project, Vanir Construction Management, Inc. of Sacramento provided district staff assistance in managing the project, and Harris Construction Co., Inc. of Fresno served as the general contractor.

Exceeding Title 24 requirements by 17.2%, Enochs High School was a recipient of a \$.5 million state energy grant under Proposition 47. This was accomplished through energy reduction strategies and implementation of innovative heating and cooling systems. The effective solar design incorporates daylighting, sun shading elements, and

north/south orientation. Brick-clad buildings also utilize metal roofs and plaster for a long-lasting building that is low in maintenance.

Named after an alumnus of the District, James Enochs attended elementary, junior high and high school



in Modesto. He served over forty years in a variety of teaching and administrative positions and served in the position of Superintendent of Schools for 21 years.


Construction of the high school began in May 2004 and was substan-

tially complete in September 2006, with a construction cost of \$80 million. The 275,925 square foot site consists of 89 teaching stations or classrooms and accommodates 2,500 students, expandable to 3,000. Three academic clusters were created within the large school to foster a tighter community spirit and increase the connection between students and educators. Each cluster is supervised by one assistant principal.

The design of the school incorporates the warmth of brick veneer and integrates nicely into the residential neighborhood. The school has a large gym, two locker/shower facilities, a vocational education and industrial wing, field house, cafeteria/multi use facility, a variety of playing fields, and a media center. A student amphitheater and student commons areas are the visual and functional core of the campus. They provide generous outdoor gathering spaces, surrounded by trees and benches, encouraging student interaction in a welcome environment. The open layout was designed to facilitate open views and excellent supervision of the closed campus.

Future plans for the high school include a 25 foot by 25 meter swimming pool.

A nearly identical sister high school in Salida, California (Joseph Gregori High School) is scheduled to be completed in 2010, and Vanir will be assisting the district in the management of this project as

well. It will be constructed using the same basic site and building plans, but delivered using a lease-leaseback approach. 

Photos for this article were provided courtesy of Gino Creglia Photography

May 28 C.A.S.H. General Membership Meeting Notes

C.A.S.H. Chair Ted Rozzi called the meeting to order at 11:05 a.m. New members and guests were welcomed and introduced.

Integrated Pest Management Program – Sewell Simmons, Dept. of Pesticide Regulations

Sewell discussed the Integrated Pest Management program. Sewell shared resources that are available to districts to help prevent the start of pest problems or to alleviate problems that already exist.

Legislative Update – Ernest Silva, Ian Padilla, Margie Brown, Patti Herrera

Ernie discussed environmental issues that C.A.S.H. is addressing. An Environmental Handbook is in the works under the leadership of Kathy Tanner and should be available at the C.A.S.H. 2009 Annual Conference. SB 1165 (Kuehl) regarding recirculation of CEQA documents after 5 years was discussed. C.A.S.H. is opposed to this bill unless amended to exclude school districts. SB 1468 (Oropeza) would prohibit schools from being built within a certain distance of high pollutant areas such as a freeway. The bill has died. AB 2729 (Ruskin) is sponsored by DTSC and would move school districts up in priority of funding for underground storage tanks. C.A.S.H. supports this bill. Ernie encouraged attendees to write legislators with support letters regarding this bill.

Ian discussed several bills regarding the reduction of deposits into a districts routine restricted maintenance account and the proceeds from the sale of surplus property. C.A.S.H. will work with the Legislature on both of these issues. Ian will clarify a question from the audience regarding the level of required deferred maintenance deposits and post it to the C.A.S.H. website.

Margie discussed AB 2173 (Caballero), which is sponsored by C.A.S.H. It will amend the Level 2 developer fee requirements. The bill was heard on the Assembly Floor on May 28.

Patti discussed SB 1354 (Torlakson) which would require the Supt. of Public Instruction to evaluate schools built under the SFP program to determine if they are complete schools built to meet the educational needs of California school children. C.A.S.H. supports this bill. AB 2864 (DeLeon) would require the SAB to reevaluate the High Performance schools grant program. The bill died due to the cost impact. C.A.S.H. supported this bill and Assembly Member DeLeon is still interested in pursuing the concept of this bill again next year.

Office of Public School Construction / State Allocation Board Update – Rob Cook and Tian-Ting Shih

Rob Cook noted that OPSC is recommending the 6% increase in the basic new construction grant allowances. Tian noted that 29 applications will be funded. Rob also stated that the SAB would make preliminary apportionments for

the Charter School Facility Program, and there were several ties that had to be broken by lottery pursuant to law. Tian reviewed the current status of funds and several special items on the current agenda.

Division of the State Architect Update – Kathy Hicks

Kathy noted that DSA will be posting a bulletin today to extend the PC approvals until December 31, 2008. Kathy urged attendees to read it carefully for more details. DSA will have the AB 162 report regarding the collaborative process to the legislature by July 1. There are only 69 projects left on the close out process list. Kathy expressed concerns that quite a few of the initial 7,500 projects were closed without certification. She is still looking into this item and will report back to attendees at the next meeting. Workload is still high at DSA.

CDE – School Facilities Planning Division – Fred Yeager

Fred discussed changes to the 4.17 and 4.07 forms relating to scope changes. More information will be on the CDE website soon.

School Facilities Leadership Academy Update – Ted Rozzi

Ted noted that the 2nd cohort will graduate on Friday, June 6. The 3rd cohort will start in September of 2008.

C.A.S.H. Urban Committee Update – Ted Rozzi

The committee will meet today following the general membership meeting.

Annual Conference Planning Committee Update – Ted Rozzi


Ted noted that the committee was meeting after the general membership meeting. The deadline to submit topics is Friday, May 30.

Implementation Committee Update – Duwayne Brooks

Duwayne noted that the committee met for a special meeting on May 16. The next meeting is scheduled for June 6. There will also be a June 16 meeting. The committee will continue to discuss AB 1014 and financial hardship funding as well as material inaccuracy issues.

C.A.S.H. Architects Committee/ High Performance Schools Committee Update – Steve Newsom

Steve reported on the Architects Committee meeting at the Spring Conference. David Thorman and Kathleen Moore were in attendance. The High Performance School Committee will be meeting today following the general membership meeting. The focus of the committee will be on the goals of the committee, the DeLeon bill that recently died, and the planned July C.A.S.H. workshop on High Performance.

The meeting adjourned at noon. 

– C.A.S.H. Staff



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Monthly C.A.S.H. meetings are held from 11:00 a.m. to Noon in Sacramento. The monthly meetings are always scheduled to coincide with the monthly meetings of the State Allocation Board on the fourth Wednesday of the month, except in November and December, to enable C.A.S.H. members to attend the SAB's afternoon session. Both SAB meetings and General membership meetings are subject to change.



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